Message Text

CONFIDENTIAL PAGE 01 STATE 238679 14 ORIGIN IO-14 INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 ISO-00 PCH-04 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 /187 R DRAFTED BY IO/UNP: JWKIMBALL:SIKREBS:LTSTULL:MAK APPROVED BY IO:MFHERZ EA/RA:LMCNUTT (IN DRAFT) EA/LC:AFANTIPPAS (IN DRAFT) ----- 047804 R 060109Z DEC 73 FM SECSTATE WASHDC TO AMEMBASSY ABIDJAN AMEMBASSY ACCRA AMEMBASSY ADDIS ABABA AMEMBASSY ATHENS AMEMBASSY BANGUI AMEMBASSY BANGKOK AMEMBASSY BLANTYRE AMEMBASSY BONN AMEMBASSY BUENOS AIRES AMEMBASSY CANBERRA AMEMBASSY COPENHAGEN AMEMBASSY COTONOU AMEMBASSY DUBLIN AMEMBASSY FREETOWN AMEMBASSY GABORONE AMEMBASSY GEORGETOWN AMEMBASSY HELSINKI AMEMBASSY ISLAMABAD AMEMBASSY JAKARTA AMEMBASSY KATHMANDU AMEMBASSY KHARTOUM AMEMBASSY KINGSTON AMEMBASSY KIGALI AMEMBASSY KINSHASA AMEMBASSY KUALA LUMPUR CONFIDENTIAL

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AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY LIMA

AMEMBASSY LISBON

AMEMBASSY LOME

AMEMBASSY LUSAKA

AMEMBASSY LUXEMBOURG

AMEMBASSY MASERU

AMEMBASSY MADRID

AMEMBASSY MANILA

AMEMBASSY MBABANE

AMEMBASSY MEXICO

AMEMBASSY MONROVIA

AMEMBASSY NAIROBI

AMEMBASSY NASSAU

AMEMBASSY NDJAMENA

AMEMBASSY NIAMEY

AMEMBASSY NICOSIA

AMEMBASSY NOUAKCHOTT

AMEMBASSY NEW DELHI

AMEMBASSY OUAGADOUGOU

AMEMBASSY OSLO

AMEMBASSY PANAMA

AMEMBASSY PARIS

AMEMBASSY PHNOM PENH

AMEMBASSY PORT LOUIS

AMEMBASSY QUITO

AMEMBASSY RABAT

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY SANTIAGO

AMEMBASSY SINGAPORE

AMEMBASSY STOCKHOLM

AMEMBASSY TEHRAN

AMEMBASSY TEL AVIV

AMEMBASSY TOKYO

AMEMBASSY TUNIS

AMEMBASSY VALLETTA

AMEMBASSY VIENNA

AMEMBASSY VIENTIANE

AMEMBASSY WELLINGTON

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USMISSION USUN NEW YORK AMEMBASSY BANJUL BY POUCH

AMEMBASSY SUVA BY POUCH

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E.O. 11652: GDS TAGS: PFOR, UN, CB

SUBJECT: KHMER REPRESENTATION IN 28TH UNGA

- 1. UNGA DECEMBER 5 DECIDED TO POSTPONE KHMER REPRESENTATION ITEM TO 29TH UNGA. VOTE IN PLENARY WAS 53 (US) TO 50 WITH 21 ABSTENTIONS. FOR USG, DEFERRAL REPRESENTS IMPORTANT DEFENSIVE SUCCESS AGAINST SERIOUS CHALLENGE OF PROSIHANOUK "NON-ALIGNED" AND COMMUNISTS. DEPT EXTENDS WARM THANKS TO ADDRESSEE POSTS FOR THEIR INDISPENSABLE CONTRIBUTIONS TO USUN'S OUTSTANDING EFFORTS TO SNATCH SUCCESS FROM WHAT AT TIMES APPEARED NEAR-INEVITABLE DEFEAT.
- 2. AS POSTS AWARE, WE HAVE SOUGHT TO KEEP KHMER ISSUE ACTIVELY BEFORE GOVTS IN NEW YORK AND IN CAPITALS, WHEREVER THERE WAS EVEN SMALLEST CHANCE OF MOVEMENT ON ISSUE. WE HOPED THAT BETWEEN PRESSURES BY FRIENDLY ASIANS AND USG ON ONE SIDE AND RADICAL NON-ALIGNEDS AND PRC ON OTHER, MANY NON-COMMITTED DELS WOULD RESPOND TO OPPORTUNITY TO FINESSE ISSUE BY DEFERMENT. EVIDENTLY THIS TACTIC WORKED IN ENOUGH CASES TO WIN ADOPTION OF DEFERMENT MOTION RAISED ORALLY BY LIBERIAN PERMREP EVENING DECEMBER 5. AS RESULT PRO-SIHANOUK RES WAS NOT PUT TO VOTE. CAMPAIGN AGAINST PRO-SIHANOUK ITEM PARTICULARLY NOTABLE AS FIRST OCCASION IN UN WHERE SEASIANS TOOK LEAD ON SUBJECT OF DIRECT CONCERN TO THEM AND FOLLOWED THROUGH, ASSISTED SUBSTANTIALLY BY JAPAN AND US.
- 3. PRIOR TO ADJOURNMENT, DEBATE ON PRO-SIHANOUK RES SPANNED TWO DAYS WITH SOME 30 SPEAKERS. SIHANOUK SUPPORTERS, LED BY THE PRC AND ALGERIA, INDICATED DEFERRAL UNACCEPTABLE AND REFUSED TO COMPROMISE. STATEMENTS IN SUPPORT OF GKR OR OF NON-ACTION WERE HEARD FROM CAMBODIA'S SOUTHEAST ASIAN NEIGHBORS, JAPAN, THE US, AND A SPRINKLING OF MODERATE NON-ALIGNED. CONFIDENTIAL

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4. VOTING LISTS WILL BE SENT SEPTEL. IN EXPRESSING OUR GRATITUDE TO HOST GOVTS WHERE APPROPRIATE, YOU SHOULD STRESS THAT ADJOURNMENT SPARED UN AND ITS MEMBERSHIP A POTENTIALLY DAMAGING PRECEDENT. THOSE WHO SUPPORTED DEFERMENT OPTED FOR A COMMON-SENSE SOLUTION WHICH KEEPS DOOR OPEN FOR POLITICAL RECONCILIATION OF CAMBODIAN FACTIONS. IN THIS CONNECTION, WE PARTICULARLY APPRECIATIVE SUPPORT FROM THOSE NON-ALIGNED WHO SUPPORTED PRACTICAL OUTCOME RATHER THAN CLING TO DOCTRINAIRE LINE RAILROADED THROUGH ALGIERS CONFERENCE BY "NON-ALIGNED" MILITANTS. KISSINGER

NOTE BY OC/T: POUCHED BANJUL, SUVA.

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